

Directions for Improvement Accounting and Registration Discipline in the Bodies of the Internal Affairs

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Abstract: Currently, one of the priorities of the Ministry of Internal Affairs of Russia is to improve and strengthen the accounting and registration discipline, which is the basis of the managerial activity of the head of any level in the system of internal affairs bodies. The article analyzes the legal basis of accounting and registration work in the internal affairs bodies, the main types of violations of accounting and registration discipline. Based on the analysis, the directions of improving the accounting and registration discipline in the internal affairs bodies are highlighted. One of the directions of improving the accounting and registration discipline is the development of the departmental regulatory framework, since until today a separate regulatory legal act, which in general would regulate the accounting and registration discipline, has not been adopted. The absence of the concept of "accounting and registration discipline" fixed at the legislative level, which is currently widely used in regulatory legal acts and documents of the Ministry of Internal Affairs of Russia, does not contribute to improving the effectiveness of activities in this direction. The reasons and conditions for such violations of accounting and registration discipline can be very diverse and often do not have an intentional nature. In the near future, together with Internet technologies, the main methods of electronic reception of appeals should be electronic terminals designed for filing appeals by citizens, providing background information.

1 INTRODUCTION

Reception, accounting, registration and verification of crimes committed or about to be committed are the initial stage in the activities of law enforcement agencies in the fight against crime. When carrying out inspections, the direction of the activity of the internal affairs body is assessed unsatisfactorily if during its inspection signs of a system of violations of accounting and registration discipline are revealed, and when shelters from registration of statements or reports of crimes are identified, the activity of the inspected body is assessed unsatisfactorily as a whole.

In this regard, the improvement and consolidation of the accounting and registration discipline is one of the priority areas of the Ministry of Internal Affairs of Russia and is the basis of the managerial activity of the head of the highest level in the system of internal affairs bodies.

2 MANUSCRIPT PREPARATION

To date, the legal basis for the accounting and registration work of internal affairs bodies is the Constitution of the Russian Federation, in accordance with Article 33 of which citizens of the

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Russian Federation have the right to apply personally, as well as to send individual and collective appeals to state and local self-governing bodies, Federal Law of May 2, 2006 No. 59-FZ "On the Procedure for Considering Appeals of Citizens of the Russian Federation", which regulates legal relations related to the implementation of this right by citizens, the Criminal Procedure Code of the Russian Federation regulating the procedure for Considering communications about a Crime, Federal Law No. 3-FZ of February 7, 2011 "On the police", in accordance with Article 12 of which the police are obliged to accept and register statements and reports of crimes, on administrative offenses, on incidents, other legislative normative legal acts affecting the issues of compliance with the rule of law when working with citizens' appeals.

The legal basis, which determines the procedure for receiving, registering and reviewing incident reports, is by-laws. Thus, some issues related to the organization of control over the state of accounting and registration discipline in the territorial bodies of the Ministry of Internal Affairs of Russia are fixed in the Instructions on the procedure for admission, registration and authorization in the territorial authorities of the Ministry of Internal Affairs of the Russian Federation of statements and reports on crimes, administrative offenses, and incidents approved by the Order of the Ministry of Internal Affairs of the Russian Federation No. 736 of August 29, 2014 (hereinafter referred to as the Instruction).

This Instruction establishes personal responsibility for compliance with the law when accepting, registering and resolving applications and reports on crimes, administrative offenses, and the processions of the head (chief) of the territorial body of the Ministry of Internal Affairs of Russia, which ensures daily monitoring of compliance deadlines for the resolution of statements and reports on crimes, administrative violations, incidents, as well as the rules of conducting the CUS with a record of this in the book of reception and delivery of duty.

When the facts of violation of the established procedure for receiving and registering reports of incidents are revealed, the head of the internal affairs body takes urgent measures to eliminate them and bring the perpetrators to justice. Thus, control over the implementation of the procedure for receiving statements about crimes and incidents by the head of the internal affairs body consists in creating conditions aimed at maximally complete registration of messages.

The Instruction also empowers other officials of the internal affairs bodies in this area, in particular,

the operational duty officer, who, when receiving and handing over the duty, reports a written report to the head (chief) of the territorial body of the Ministry of Internal Affairs of Russia, which reflects:

- the number of applications and reports received during the day on crimes, administrative offenses, and incidents;

- the number of applications and messages registered in the CUSP and not received by the relevant employees of the internal affairs bodies-they are to do at the time of putting on duty;

- data on employees of the internal affairs bodies (surname, first name, patronymic, position), who check statements and reports on crimes, administrative violations, incidents whose resolution period expired during the day on duty, and did not inform the duty unit about its results.

In addition, an interdepartmental legal framework is being formed that ensures unified interaction of the bodies of inquiry, preliminary investigation and prosecutor's office in order to promptly respond to violations of constitutional human rights and freedoms and citizens, compliance with their legitimate interests when resolving reports of crimes. For example, The Order of the Prosecutor General of Russia No. 147, Ministry of Internal Affairs of Russia No. 209, FSB of Russia No. 187, IC of Russia No. 23, Federal Drug Control Service of Russia No. 119, Federal Customs Service of Russia No. 596, Federal Penitentiary Service of Russia No. 149, Ministry of Defense No. 196 of Russia, FSSP of Russia No. 110, Ministry of Emergency Situations of Russia No. 154 of 26.03.2014 "On strengthening of procedural supervision and departmental control over the Legality of Procedural Actions and Decisions Taken to refuse to initiate a criminal case when resolving reports of crimes", which gives a number of specific prescriptions to the heads of bodies (subdivisions) of inquiry and heads of investigative bodies.

The effectiveness of monitoring compliance with accounting and registration discipline and the prevention of its violations largely depends not only on the skills of employees of the relevant departments, but also on knowledge of regulatory legal acts in this area.

The exceptional importance of this type of activity, which consists in protecting the constitutional rights of citizens to appeal to state bodies, indicates the need for urgent adoption of departmental regulatory a legal act that would properly regulate the accounting and registration

work in the new conditions of reform and restructuring of the ATS (Stul'nova, Holmanskij, 2014).

Thus, it is necessary to note a significant number of normative legal acts devoted to issues related to this type of activity of internal affairs bodies. At the same time, a separate regulatory legal act that would regulate the accounting and registration discipline as a whole has not been adopted at the present time, which is one of the most pressing problems.

One of the directions of improving the accounting and registration discipline is the development of the departmental regulatory framework. This will not only reduce the likelihood of hiding crimes from registration and accounting, but also to reduce the labor costs of police officers for documenting materials on alleged reports of crimes.

The creation of a single departmental instruction or amendments to the existing regulations will eliminate gaps and contradictions, while reducing the time for resolving issues, the number of necessary procedures, as well as increase guarantees of citizens' rights and eliminate administrative barriers (Rublev, 2018; Gerasimova, 2017).

The absence of the concept of "accounting and registration discipline" fixed at the legislative level, which is currently widely used both in regulatory legal acts and documents of the Ministry of Internal Affairs of Russia and in scientific literature, does not contribute to improving the effectiveness of activities in this direction.

It should be noted that some authors have attempted to define and interpret this concept. For example, F.F. Anyurov defines accounting and registration discipline as strict, strict compliance by officials with the requirements of regulatory legal acts regulating accounting and registration work related to compliance with deadlines, frequency of collection, accounting and registration of information, filling in all prescribed accounting and reporting forms, submitting them to the leadership of the internal affairs body, referral to higher authorities (Anjurov, 2014).

In our opinion, the accounting and registration discipline should also be considered in the context of compliance with the procedure for resolving statements and reports on crimes and administrative offenses in the internal affairs bodies, compliance with the deadlines for their consideration, the expediency of decisions taken and, of course, preventing the concealment of illegal acts from registration and accounting.

In this regard, we are more inclined to the concept proposed by D.A. Trofimov, A.S. Pervoshchikov and A.P. Anisimov, who define "accounting and registration discipline" as mandatory compliance by the relevant officials of the internal affairs bodies. The requirements of regulatory legal acts regulating public relations in the field of reception, registration and resolution of applications, messages and other information about crimes, administrative offenses and incidents, their accounting through the implementation of regulated procedures at various stages of working with information, as well as countering its concealment and distortion (Trofimov, Pervoshchikov, Anisimov, 2019).

Today, there are still problems of both objective and subjective nature in the accounting and registration work of the internal affairs bodies.

Thus, according to the results of 2019, 481 inspections were carried out in terms of compliance with accounting and registration discipline and statistical work in the linear transport management bodies of the Ministry of Internal Affairs of Russia in the Ural Federal District (hereinafter - the Department of the Ministry of Internal Affairs of Russia in the Ural Federal District), during which 1651 violations were revealed. According to all the revealed facts of violations, internal inspections were carried out, according to the results of which 144 employees were brought to disciplinary responsibility, 31 of them heads. In total, the UT of the Ministry of Internal Affairs of Russia in the Ural Federal District for 2019 received about 30 thousand statements and reports about crimes, administrative offenses, incidents, of which almost half are reports of crimes (45.7%).

To the Southern Federal District of the Russian Federation (hereinafter referred to as the UT of the Ministry of Internal Affairs of Russia in the Southern Federal District) in 2019, 327 inspections of the state of accounting and registration discipline and statistical work were carried out, during which 1923 violations were revealed. 58 acts of prosecutorial response were received from the supervising transport prosecutor's offices on the facts of violations in this area of activity 81 employees of the Ministry of Internal Affairs of Russia in the Southern Federal District were brought to disciplinary responsibility, including 51 on the recommendation of the prosecutor.

In order to strengthen the accounting and registration discipline, reviews are being sent to subordinate bodies to reflect the shortcomings that arise in the practical activities of each unit and proposals for their elimination, as well as reviews of

the Ministry of Internal Affairs of Russia and the GUT The Ministry of Internal Affairs of Russia.

The causes and conditions of such violations can be very diverse and often are not intentional, but are allowed due to the inattention or inexperience of individual employees, are the result of insufficient organization of the activities of departments.

At the same time, it is impossible to completely exclude the facts of a formal approach to the performance of their duties by employees, including as members of the commission to verify the completeness of statements (reports) on crimes, administrative offenses, incidents.

In the recent past in law enforcement agencies in order to improve the main performance indicators, the authorities manipulated the reporting indicators. Ways of violating accounting and registration discipline have been investigated by a number of authors.

Thus, L.A. Siverskaya believes that the current state of the problem of consideration and resolution of applications and reports of a crime is characterized by an increase in the facts of violations of accounting and registration discipline related to non-compliance with the terms of consideration of the message, the quality of the pre-investigation check, the issuance of illegal and unjustified decisions on refusal to initiate criminal proceedings (Siverskaja, 2013).

According to K.L. Litvinenko, among the violations of accounting and registration discipline, one can single out the refusal to accept and register statements and reports of a crime; incomplete registration of accepted information, falsification of materials for checking statements, reports of a crime (Litvinenko, 2012).

In the activities of police officers, as T.V. Stulnova notes, there are still significant shortcomings associated with both violation of the registration procedure, accounting for the received information contained in citizens' appeals, and the legality of its resolution. Among the most characteristic types of violations of accounting and registration discipline, she calls the concealment of crimes from registration and accounting; violation of the established law and departmental acts of the deadline for consideration of reports of incidents; unjustified decision to refuse to initiate criminal proceedings based on the results of verification of the incident report (Stul'nova, 2010).

The study of the possibilities of optimizing the activities of the police showed that the reduction of costs for the law enforcement system should have occurred not due to the mechanical reduction of patrols, precinct with the redistribution of the amount

of work to a smaller number of remaining employees, but due to the maximum automation of the activities of employees, the development of technical means of monitoring public order, responding to offenses, the widespread introduction of Internet technologies, the involvement of citizens to preventive work (Alekseeva, 2014).

We believe that together with Internet technologies in the near future, the main methods of electronic reception of appeals should be electronic terminals designed for submitting appeals by citizens, providing background information, using a touch screen and a special software interface.

Undoubtedly, the placement of such terminals will bring a significant positive effect in each territorial body of the Ministry of Internal Affairs of Russia, the reference point of the district police commissioner. Thus, it is possible to completely transfer the registration of citizens' appeals to electronic form, simplify the work of duty officers and district police officers, and most importantly, minimize the number of violations of accounting and registration discipline by these employees.

In addition, these terminals can also be used for reference and information purposes: informing about the activities of the internal affairs body; addresses of the location of police departments, points of precinct police commissioners, contact phone numbers; reception days and reception times, etc.

The electronic terminal will eliminate the role of the human factor in the registration of citizens' appeals; improve the quality of recording received information, as well as the level of responsibility of police officers.

Transfer of accounting and registration activities of the duty units of the Department of Internal Affairs to electronic the document flow should increase the speed and quality of the work performed, as well as strengthen control over the activities of the ATS staff on the part of the population, thereby ensuring compliance with the principle of transparency in the activities of the police (Semenenko, Strizhchenko, 2015).

3 CONCLUSIONS

In the age of information technology development, many citizens are smartphone users. In this regard, we consider it appropriate to create a mobile application that will simplify the procedure for citizens to apply to the Department of Internal Affairs. This application will act according to the type of the already existing possibility of Internet access,

however, it will be adapted to the currently most popular smartphone operating systems (for example, iOS, Android, etc.).

Thus, it can be said that accounting and registration work is extremely important in the activities of employees of internal affairs bodies. In order to prevent violations in this area, it is necessary to know and strictly comply with the provisions of legislative and subordinate regulatory legal acts regulating this type of official activity, which will simplify the procedure for citizens to apply to the Department of Internal Affairs. This application will act according to the type of the already existing possibility of Internet access, however, it will be adapted to the currently most popular smartphone operating systems (for example, iOS, Android, etc.).

The concepts of accounting and registration work and accounting and registration discipline are currently not directly defined in any regulatory document. However, considering the problem of compliance with accounting and registration discipline, it is necessary to clearly understand the meaning of these terms. Therefore, it seems that it is necessary to consolidate the concepts of "accounting and registration work", as well as "accounting and registration discipline" at the legislative level or at the level of a departmental regulatory act.

The main reason for the existing violations of the objective plan, in our opinion, today is the absence of a single regulatory legal act that would properly regulate this type of official activity.

In the conditions of an increasing level of crime, the deterioration of the criminogenic situation, the spread of corruption, compliance with the established procedure for receiving, recording, registering and verifying messages and statements about illegal acts committed or about to be committed is of great importance.

It is necessary to automate accounting and registration work, which, in turn, will lead to a decrease in the level of violations of accounting and registration discipline. The use of artificial intelligence will allow evenly distributing the number of incident reports between officials of the internal affairs bodies by analyzing the amount of materials for each employee. In addition, control over the activities of officials will be simplified, and regulatory authorities will be able to timely indicate to employees shortcomings in their work, statistical information will become more open and accessible.

The heads of staff units need to take an active part in monitoring the completeness and reliability of filling out primary accounting documents, initiate classes in the units to study the regulatory framework

governing the direction of accounting and registration work.

Timely and correct fulfillment of the requirements of regulatory legal acts regulating the procedure for receiving, recording and resolving statements and reports on crimes provides not only a quick and complete disclosure of the crime, but also guarantees the observance of rights and freedoms of citizens, and, as a result, the formation of a positive public opinion about the activities of the Department of Internal Affairs.

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